Advanced Economic Theory Models of Elections Lecture 9

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. Bargaining within legislatures often concerns allocation of fixed surplus through bills, budget agreements, or regulations.

. Baron and Ferejohn (1989) consider repeated bargaining over fixed resources with random proposer nomination.

- . There is a unique symmetric stationary equilibrium.
- . Agreement is reached after the first proposal.

. The proposer obtains the largest share, but her advantage is smaller with an open amendment rule.

. Under closed amendment rule, the proposer's advantage increases in number of legislators.

#### The model

- . Consider a legislature  $N = \{1, 2, ..., n\}$  with n odd.
- . The legislature has to decide how to allocate a "pie" of size 1.

. The set of possible divisions is  $X = \{(x_1, ..., x_n) : x_j \ge 0 \text{ for all } j \in N \text{ and } \sum_{j=1}^n x_j \le 1\}.$ 

. There is an infinite number of periods  $t = 1, 2, ..., \infty$ .

. In each period t, a legislator is randomly selected as proposer, each is drawn with probability 1/n, independently over time.

- . If selected, legislator *i* makes a division proposal  $x^i \in X$ .
- . A simple majority of votes is needed to pass the proposal.
- . If the proposal is rejected, the game moves on to the next period.

. Subgame perfect equilibria with stage-undominated strategies. (I.e., legislators vote as if they were pivotal.)

. Consider 2 different bargaining protocols, closed and open rule.

. Under closed rule, each period-t proposal  $x^i$  is voted without modifications.

- . Under open rule, each proposal  $x^i$  can be amended before vote.
- . In the same period t, an amender  $j \neq i$  is randomly selected.
- . j may put  $x^i$  to vote, or make an alternative proposal  $x^j$ .
- . If j made a proposal  $x^{j}$ , then legislators vote between  $x^{i}$  and  $x^{j}$ .

. Amendment process re-starts at next period t + 1 with selection of amender  $k \neq j$ .

- . The amendment process continues until a proposal is put to vote.
- . Every legislator discount factor across periods is  $\delta$ .

**Proposition** Any pie division  $x \in X$  can be supported as a subgame perfect equilibrium if  $n \ge 5$  and  $\delta > \frac{n+2}{2(n-1)}$ .

- . The equilibrium is sustained by these strategies:
  - . at time *t* = 0, the drawn proposer chooses *x*, and all legislators accept it;
  - at any time t > 0, if a majority rejected x at t − 1, the proposer chooses x, and all accept it;
  - . at any time t, if the proposer i chose  $x^i = x' \neq x$ , then i is punished as follows:
    - a majority M(x') rejects x', and the proposer j drawn at t+1 chooses  $x^j = x''$  such that  $x_i^j = 0$ ;
  - . if j were to deviate, the above punishment is applied on j.

- . We refine the set of equilibria and focus on stationary strategies.
- . A stationary strategy  $\sigma_i$  for any player  $i \in N$  consists of
  - . a mixed proposal  $\pi_i \in \Delta X$  used at the period in which i is selected as proposer,
  - . a voting strategy  $v_i : X \to [0, 1]$ , where  $v_i(x)$  is the probability *i* accepts proposal *x*.

**Proposition** In a symmetric stationary equilibrium, any proposer *i* selected at any time-*t* chooses  $x^i$  such that  $x_i^i = 1 - \frac{\delta(n-1)}{2n}$  and  $x_j^i = \frac{\delta}{n}$  for some other randomly chosen  $\frac{n-1}{2}$  legislators *j*; each legislator  $j \neq i$  accepts any proposal  $x^i$  such that  $x_i^i \geq \frac{\delta}{n}$ .

. The first period proposal is then accepted, and game ends.

Sketch of Proof. Invoking symmetry, let v be any player's stationary equilibrium payoff at the beginning of any period.

. Because the pie is of size 1, it must be that  $v \leq 1/n$ .

. Consider a player j who is tendered a proposal  $x_j^i$  at any period: in equilibrium, she votes for  $x^i$  if and only if  $x_i^i \ge \delta v$ .

. To get proposal  $x^i$  accepted, proposer i needs (n-1)/2 votes.

. To respect symmetry, *i* must offer  $x_j^i = \delta v$  to (n-1)/2 legislators  $j \neq i$ , chosen at random with equal probabilities.

. Then, the selected proposer's payoff is:  $v_i = 1 - \frac{n-1}{2}\delta v$ .

. Indeed, because  $v \leq 1/n$ , we obtain that  $v_i > \delta v$ .

. In the symmetric stationary equilibrium, at every period t, the selected proposer i makes a proposal  $x^i$  that is accepted.

. Let us now calculate the stationary payoffs v and  $v_i$ .

. In any period, each legislator *i* has probability 1/n of becoming the proposer and getting payoff  $v_i$ .

. Likewise, *i*'s probability of being a responder is (n-1)/n.

. In any symmetric equilibrium, if *i* a responder, then she is offered  $\delta v$  with probability 1/2, and else she receives nothing.

. Thus, we can express the stationary payoff v as  $v = \frac{v_i}{n} + \frac{n-1}{2n}\delta v$ .

. Solving out, we obtain v = 1/n and  $v_i = 1 - \frac{n-1}{2n}\delta$ .

. The proposer payoff  $v_i$  decreases in  $\delta$ . More patient responders must be given larger shares to pass proposals.

. Payoff  $v_i$  increases in n. There are more voters to "buy off" but less must be given to each one of them to pass proposals.

. Now let's look at open-rule bargaining.

. Symmetric stationary equilibrium depends on discount factor  $\delta$ .

. If the proposer is patient, she pays off (n-1)/2 other legislators, hoping that one of them is chosen as the amender.

. If the proposer is impatient, she makes a proposal that "pays off" all other n-1 legislators and is surely accepted.

. For simplicity, we are going to assume that N = 3.

. Consider the case of high  $\delta$  first.

- . Proposer offers 1 s to a legislator j at random, to keep s.
- . If j is selected as the amender, she puts  $x^{i}$  to vote.
- . If the other legislator  $\ell$  is selected, she will amend  $x^i$ , and offer 1 s to legislator j to keep s for herself.

- . Thus, proposer's equilibrium payoff is  $v(s) = s/2 + \delta v(0)/2$ .
- . Likewise, the payoff of "excluded" legislator  $\ell$  is  $v(0) = \delta v(s)/2$ .
- . Finally, legislator j puts  $x^i$  to vote iff  $1 s \geq \delta v(s)$
- . Hence, the proposer sets  $1-s=\delta v(s).$
- . This system of equations can be solved, obtaining

$$s = \frac{4-\delta^2}{4+2\delta-\delta^2}$$
  $v(s) = \frac{2}{4+2\delta-\delta^2}$   $v(0) = \frac{\delta}{4+2\delta-\delta^2}.$ 

. Immediate to verify that no legislator has incentive to deviate.

. The excluded legislator equilibrium response minimizes the proposers' equilibrium payoff.

. The proposer is better off with the closed-rule. The possibility of proposal amendment reduces her bargaining power.

- . Consider low  $\delta$ .
- . The proposer keeps s, and offers  $\frac{1-s}{2}$  to the other 2 players.
- . Let v(s) be the equilibrium payoff if amending a proposal.
- . The amending player will second the proposal if  $\frac{1-s}{2} \ge \delta v(s)$ .
- . Thus, the proposer sets  $\frac{1-s}{2} = \delta v(s)$ .
- . Each amender also chooses to offer  $\delta v(s)$  if making a proposal.
- . Hence, the amender keeps s and it must be that v(s) = s.
- . In symmetric stationary equilibrium,  $\frac{1-s}{2} = \delta s$ , or  $s = \frac{1}{1+2\delta}$ .
- . Again, the proposer is better off with the closed-rule.
- . The threshold  $\bar{\delta}$  that discriminates the 2 open-rule equilibria has:  $\frac{2}{4+2\bar{\delta}-\bar{\delta}^2}=\frac{1}{1+2\bar{\delta}}, \text{ and hence } \bar{\delta}=\sqrt{3}-1.$

- . When changing a policy, all individuals' payoffs are affected.
- . Suppose a committee with n members with quadratic utilities.
- . Uni-dimensional policy and majority rule.
- . Fixed agenda setter who has the monopoly over the agenda (no counter proposal).
- . The model predicts inertia: there is a range of policy where the status quo is not changed.
- . Agenda setter is powerful, but not a dictator.
- . Policy changes are asymmetric.

. If agenda setter is to the right (left) of the median, policy moves right relative to the status quo more (less) than it moves left.

# Agenda Setting Model (Romer and Rosenthal, 1978)



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No change if q is in this interval



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. Before we have assumed that once an agreement is made at t, the game ends and players get the agreed policy from t on.

- . Suppose instead that reconsideration is possible in future periods.
- . What is the default after an agreement?

. Suppose that when an agreement is reached, the default option in tomorrow's bargaining coincides with the policy agreed today.

- . Current policy becomes default, or status quo, tomorrow.
- . We say that the status quo is endogenous.

. Players recognize that when they change policy, this will change future bargaining.

#### The model

- . Three committee members with quadratic utilities:  $u_i = -(x - b_i)^2$  where  $b_i$  is the ideal point of legislator i.
- . Assume 0  $< b_1 < b_2 < b_3 <$  1, equally distanced.

. Two periods.

. Suppose that member 1 is recognized in t = 1, and that recognition probabilities in t = 2 are 1/3 for each player.

. What is decided in first period affects bargaining tomorrow via the change in default;  $q_t$  denotes status quo at t.

. The continuation value function depends on the status quo (the status quo is a state variable).

#### Analysis

. Solve backwards.

- . In t = 2, the solution is as in the model by Romer and Rosenthal.
- . In t = 1 player 1 chooses proposal:

$$\begin{split} z^1 &\in \arg\max_{z\in[0,1]} -(z-b_1)^2 + \delta V_1(z) \\ \text{subject to } -(z-b_j)^2 + \delta V_j(z) \geq -(q_1-b_j)^2 + \delta V_j(q_1) \\ \text{for at least one } j, \text{ with } j \in \{2,3\}. \end{split}$$

- . Proposal  $z^1$  is a function of the status quo  $q_1$ .
- .  $q_1$  determines the bargaining power of the opponents.
- . Suppose that default at t = 1 is  $q_1 = 0$ .
- . If  $\delta = 0$ , the proposal by player 1 will be  $b_1$ .

. If  $\delta > 0$ , player 1 (player 3) realizes that choosing a policy closer to  $b_2$  will make the proposal by 3 (player 1) more centered.

. Extremist players propose policies more moderate than their preferred policies.

. The median player 2 can propose her preferred policy  $b_2$  and that policy is unchanged in t = 2.

. To conclude, either  $b_2$  is proposed or a policy close to it: there is dynamic convergence to the median policy.

. An endogenous status quo makes proposals more centered and provides insurance against political risk

. Zapal (2016) shows that there is dynamic convergence to the median also in the infinite horizon version of this game.

#### Summary

- . We have considered legislative bargaining.
- . Repeated bargaining over fixed resources with random proposer nomination yields a unique stationary equilibrium.
- . Agreement is reached after the first proposal.
- . The proposer obtains the largest share, but her advantage is smaller with an open amendment rule.
- . Under closed amendment rule, the proposer's advantage increases in number of legislators.
- . Bargaining over policies leads to change of policies with inertia.
- . An endogenous status quo induces more moderate proposals, and provides insurance to the legislators.